

AMENDED IN SENATE APRIL 10, 2014

**SENATE BILL**

**No. 850**

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**Introduced by Senator Block**

*(Principal coauthor: Senator Hill)*

**(Coauthors: ~~Senators Anderson and Hill~~ Anderson, Beall, Correa,  
Lara, Roth, Torres, Vidak, and Wyland)**

*(Coauthor: Assembly Member Chávez)*

January 9, 2014

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An act to add Article 3 (commencing with Section 78040) to Chapter 1 of Part 48 of Division 7 of Title 3 of the Education Code, relating to public postsecondary education.

LEGISLATIVE COUNSEL'S DIGEST

SB 850, as amended, Block. Public postsecondary education: community college districts: baccalaureate degree pilot program.

Existing law establishes the California Community Colleges, under the administration of the Board of Governors of the California Community Colleges, as one of the segments of public postsecondary education in this state. Existing law requires the board *of governors* to appoint a chief executive officer, to be known as the Chancellor of the California Community Colleges. Existing law establishes community college districts, administered by governing boards, throughout the state, and authorizes these districts to provide instruction to students at the community college campuses maintained by the districts.

Existing law requires community colleges to offer instruction through, but not beyond, the 2nd year of college and authorizes community colleges to grant associate degrees in arts and science.

This bill would authorize the ~~Chancellor of the California Community Colleges~~ *board of governors, in consultation with the California State*

*University and the University of California, to—authorize the establishment of one establish a baccalaureate degree pilot program per campus per district. The bill would provide that the baccalaureate degree pilot program shall consist of a limited number of campuses, at not more than 20 community college districts, to be determined by the Chancellor; chancellor and approved by the board of governors, which would authorize each participating campus within the district to offer one type of baccalaureate degree, as specified. The bill would require a baccalaureate degree pilot program to expire 8 years after the establishment of the program. The bill would require a participating community college district to meet specified requirements, including, but not limited to, offering baccalaureate degrees in a limited number of fields of study, subject areas with unmet workforce needs, as specified, and submitting a report to the Legislature chancellor at least one year prior to the expiration of the baccalaureate degree pilot program or one year after the first graduating class, whichever occurs first, that would evaluate specified factors.*

*This bill would also require the governing board of a participating community college district to—perform certain functions submit certain information for review by the chancellor and approval by the board of governors, including the proposed governance system of the baccalaureate degree pilot program, and would authorize the governing board to charge baccalaureate degree-seeking students a fee for enrollment in specified courses, which would be required to be expended for the purpose of providing a pilot program. The bill would authorize the governing board of the a community college district to enter into agreements with local businesses and agencies to provide educational services to students participating in a baccalaureate degree pilot program. The bill would provide that the board of governors shall develop and adopt by regulation a funding model for the support of the baccalaureate degree pilot programs, as specified.*

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1 SECTION 1. The Legislature finds and declares all of the
- 2 following:

1 (a) California needs to produce one million more baccalaureate  
2 degrees than the state currently—~~does produces~~ to remain  
3 economically competitive in the coming decades.

4 (b) The 21st century workplace increasingly demands a higher  
5 level of education in applied fields.

6 (c) There is demand for education beyond the associate degree  
7 level in specific academic disciplines that is not currently being  
8 met by California's four-year public institutions.

9 (d) Community colleges can help fill the gaps in our higher  
10 education system by granting baccalaureate degrees ~~for~~ *in* a limited  
11 number of specific areas in order to meet a growing demand for a  
12 skilled workforce.

13 (e) These baccalaureate programs will be limited and will not  
14 *in any way* detract from the community colleges' *traditional*  
15 mission to advance California's economic growth and global  
16 competitiveness through education, training, and services that  
17 contribute to continuous workforce improvement, nor will ~~the~~  
18 *these* programs unnecessarily duplicate similar programs offered  
19 by nearby *public* four-year institutions.

20 (f) Community colleges can provide a quality baccalaureate  
21 education ~~with lower costs to their students than a traditional~~  
22 ~~four-year university, to their students~~, enabling place-bound local  
23 students *and military veterans* the opportunity to earn the  
24 baccalaureate degree needed for new job opportunities and  
25 promotion.

26 (g) Twenty-one other states, from Florida to Hawaii, already  
27 allow their community colleges to offer baccalaureate degrees.  
28 California is one of the most innovative states in the nation, and  
29 the California Community Colleges will use that same innovative  
30 spirit to produce more ~~health, biotechnology, and other needed~~  
31 ~~professionals~~. *professionals in health, biotechnology, public safety,*  
32 *and other needed fields.*

33 SEC. 2. Article 3 (commencing with Section 78040) is added  
34 to Chapter 1 of Part 48 of Division 7 of Title 3 of the Education  
35 Code, to read:

36  
37 Article 3. Baccalaureate Degree Pilot Program  
38

39 78040. For ~~the~~ purposes of this article, "district" means any  
40 community college district identified by the Chancellor of the

1 California Community Colleges as participating in the  
2 baccalaureate degree pilot program. Each district may establish  
3 baccalaureate degree pilot programs pursuant to Section 78041.

4 78041. Notwithstanding Section 66010.4, the ~~Chancellor of~~  
5 ~~the California Community Colleges Board of Governors of the~~  
6 ~~California Community Colleges, in consultation with the California~~  
7 ~~State University and the University of California,~~ may authorize  
8 the establishment of baccalaureate degree pilot programs that meet  
9 all of the eligibility requirements set forth in Section 78042. A  
10 pilot program established pursuant to this section shall expire eight  
11 years after the establishment of the program. For purposes of this  
12 section, a pilot program is established when the first class of  
13 students begins the program. The baccalaureate degree pilot  
14 program shall consist of a ~~limited number of campuses, maximum~~  
15 ~~of twenty districts,~~ to be determined by the Chancellor of the  
16 California Community Colleges. ~~Colleges and authorized by the~~  
17 ~~Board of Governors of the California Community Colleges.~~

18 78042. (a) ~~The~~ A district shall seek ~~authorization~~ approval to  
19 offer baccalaureate degree programs through the appropriate  
20 accreditation body.

21 (b) ~~The~~ *When seeking authorization from the Board of*  
22 *Governors of the California Community Colleges, a* district shall  
23 maintain the primary mission of the California Community  
24 Colleges specified in paragraph (3) of subdivision (a) of Section  
25 66010.4. The district, as part of the baccalaureate degree pilot  
26 program, shall have the additional mission to provide high-quality  
27 undergraduate education at an affordable price for students and  
28 the state.

29 (c) ~~The~~ A district shall *not offer more than one type of*  
30 *baccalaureate degree per campus in a limited number of fields of*  
31 *study subject to the following requirements, as determined by the*  
32 *governing board of the district, as determined by the governing*  
33 *board of the district and approved by the Governing Board of the*  
34 *California Community Colleges, and subject to the following*  
35 *limitations:*

36 (1) ~~The~~ A district shall identify and document unmet workforce  
37 needs in the subject areas of the baccalaureate degrees to be offered  
38 and offer ~~a baccalaureate degrees degree at a campus in those a~~  
39 ~~subject areas possessing~~ *area with* unmet workforce needs in the  
40 ~~local community.~~ *community or region of the district.*

1     (2) ~~The~~A baccalaureate degree pilot program shall not  
2 ~~unnecessarily duplicate similar programs offered by nearby public~~  
3 ~~postsecondary educational institutions. institutions, unless approved~~  
4 ~~by the Chancellor of the California State University.~~

5     (3) ~~The~~A district shall have the expertise, resources, and student  
6 interest to offer a quality baccalaureate degree in the chosen field  
7 of study.

8     (d) ~~The~~A district shall maintain separate records for students  
9 who are enrolled in courses classified in the upper division and  
10 lower division of a baccalaureate program. A student shall be  
11 reported as a community college student for enrollment in a lower  
12 division course and as a baccalaureate degree program student for  
13 enrollment in an upper division course.

14     ~~(e) The governing board of the district shall do all of the~~  
15 ~~following:~~

16     ~~(e) A governing board of a district seeking authorization to offer~~  
17 ~~a baccalaureate degree pilot program shall submit all of the~~  
18 ~~following for review by the Chancellor of the California~~  
19 ~~Community Colleges and approval by the Board of Governors of~~  
20 ~~the California Community Colleges:~~

21     ~~(1) Determine the appropriate~~The proposed governance system  
22 for the baccalaureate degree pilot program.

23     ~~(2) Make decisions regarding the~~The baccalaureate degree pilot  
24 program's curriculum, faculty, and facilities.

25     ~~(3) Establish the level of matriculation, tuition, and other~~  
26 ~~appropriate costs~~The level of matriculation for students enrolled  
27 in a baccalaureate degree program.

28     ~~(f) (1) The governing board of the district may charge~~  
29 ~~baccalaureate degree-seeking students a fee, of an amount to be~~  
30 ~~determined by the governing board, that covers the additional costs~~  
31 ~~imposed by providing a baccalaureate degree pilot program, for~~  
32 ~~enrollment in courses that are not transfer core curriculum courses,~~  
33 ~~as defined in Section 66720.~~

34     ~~(f) (1) The Board of Governors of the California Community~~  
35 ~~Colleges shall develop and adopt by regulation a funding model~~  
36 ~~for the support of the baccalaureate degree pilot programs that is~~  
37 ~~based on a calculation of the number of full-time equivalent~~  
38 ~~students enrolled in the pilot programs.~~

39     ~~(2) All fees collected pursuant to this subdivision shall be~~  
40 ~~deposited in the designated fund of the district in accordance with~~

~~the California Community Colleges Budget and Accounting Manual, and shall be expended for the purpose of providing a baccalaureate degree pilot program.~~

*(2) Funding for each full-time equivalent student shall be at an agreed upon marginal cost calculation that shall not exceed the California State Universities marginal cost calculation.*

*(3) Each student in the baccalaureate degree pilot programs authorized by this article shall not be charged fees higher than the mandatory systemwide fees charged for baccalaureate degree programs at the California State University.*

*(4) Fees for upper division coursework in the baccalaureate degree pilot programs shall be set and approved by the Legislature in a manner consistent with the setting of fees for lower division coursework at the California community colleges.*

~~(g) The governing board of the a district may enter into agreements with local businesses and agencies to provide educational services to students participating in the a baccalaureate degree pilot program.~~

~~(h) The district shall submit a report to the Legislature. A district that received authorization to offer a baccalaureate degree pilot program shall submit a report to the Chancellor of the California Community Colleges at least one year prior to the expiration of the baccalaureate degree pilot program pursuant to Section 78041. 78041 or one year after the first graduating class of the baccalaureate degree pilot program, whichever occurs first. The report shall examine the success of the baccalaureate degree pilot program by evaluating all of the following factors:~~

~~(1) The percentage of students who complete a baccalaureate degree, calculated by dividing the number of students who graduate from the baccalaureate degree pilot program by the number of students who enrolled in the program.~~

~~(2) The extent to which the baccalaureate degree pilot program is self-supporting, such that the student fees charged pursuant to subdivision (f) cover the costs of the program.~~

~~(3) Whether there is a problem with finding and paying instructors for the baccalaureate degree pilot program.~~

~~(4) Whether there was a decline in enrollment in the at California State University and the or University of California as a campuses in the regions served by the district as a direct result of the baccalaureate degree pilot program.~~

- 1     (5) The number of students who received jobs in the area in the  
2     field of study of their baccalaureate degree.
- 3     ~~(6) The amount of student fees charged pursuant to subdivision~~  
4     ~~(f) compared to the amount of student fees charged for courses at~~  
5     ~~the California State University and the University of California.~~
- 6     ~~(i) A report submitted pursuant to subdivision (h) shall be~~  
7     ~~submitted in compliance with Section 9795 of the Government~~  
8     ~~Code.~~

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